

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

ESF #14 Coordinator(s)

Office of the Governor
Mississippi Development Authority
Mississippi Emergency Management
Agency

Primary Agencies

Mississippi Development Authority
Mississippi Emergency Management
Agency
Mississippi Insurance Department
Volunteer Mississippi
Mississippi Department of Education

Support Agencies

Mississippi Department of Human Services
Mississippi Department of Employment Security
Mississippi Department of Transportation
Mississippi Department of Agriculture and
Commerce
Mississippi Attorney General's Office
Mississippi Department of Mental Health
Mississippi Department of Environmental
Quality
Mississippi Department of Archives and History

Principal Voluntary Support Organizations

American Red Cross
Mississippi Volunteer Agencies Active in
Disaster
Salvation Army
United Methodist Committee on Relief (UMCOR)

Other MS Non-Governmental/Private Sector Partners Organizations

Mississippi Chamber of Commerce
Mississippi Municipal League
Mississippi Association of Supervisors
Mississippi Bankers Association
Mississippi Truckers Association
Mississippi Association of Manufactured
Homes
Mississippi Association of Contractors
Mississippi Association of Manufacturers
Mississippi Housing Authority
Mississippi Home Corporation

Federal ESF Coordinator

Federal Emergency Management Agency

Federal Primary Agencies

Department of Agriculture
Department of Commerce
Federal Emergency Management Agency
Department of Housing and Urban
Development
Small Business Administration
Department of Agriculture Rural
Development
Habitat for Humanity

Introduction

Purpose

This Emergency Support Function (ESF) provides a framework for state government to support local governments, nongovernmental organizations, and the private sector, and is designed to enable community recovery from the long-term consequences of an incident of state significance. This support consists of available programs and resources of state agencies to enable community recovery, especially long-term community recovery, and to reduce or eliminate risk from future incidents, where feasible.

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

Scope

The policies and concepts in this annex apply to state agencies and other interested stake holders following a disaster affecting the community's ability to recover. Based on an assessment of the incident, ESF #14 supports may vary depending on the magnitude and type of disaster. ESF #14 will most likely be activated for large-scale or catastrophic incidents that require state and federal assistance to address significant long-term impacts in the affected area (e.g., impacts on housing, schools, businesses and employment, community infrastructure, and social services).

Relationship to the Whole Community

Individual/Community Organizations

The public, both individuals and community organizations, have an important role in assisting with long-term care and recovery for citizens affected by or displaced during a disaster.

Local, State, and Tribal Governments

Long-term care providers use an inclusive process to ensure coordination with local and State agencies to identify priorities for the application of resources. In engaging with disaster-affected communities, ESF #14 seeks to specifically include and address the needs of individuals with disabilities, those with access and functional needs, children, seniors, individuals with limited English proficiency and members of underserved populations, and works closely with local, State and Tribal governments to identify underserved populations. ESF #14 and cooperating agencies also coordinate with local nongovernmental organizations (NGOs) and community groups which often have excellent relationships with the underserved populations. ESF #14 collaborates with these organizations to ensure that programs are culturally appropriate and that at-risk populations and their needs are identified.

Private-Sector /Nongovernmental Organizations

ESF #14 coordinators and support agencies recognize the private sector as a key partner in domestic incident management, particularly in critical infrastructure protection and restoration. Private-sector entities are also called upon to contribute necessary items and services to the impacted area. These sources are important to aid in the life-saving and recovery efforts. The Mississippi Emergency Management Agency and other partnering agencies coordinate with the private sector to effectively share information, formulate courses of action, and incorporate available resources to prevent, prepare for, respond to, and recover from incidents of various types.

Core Capabilities and Actions

ESF Role Aligned to Core Capabilities

The following tables list the Response core capabilities that ESF #14 most directly supports along with the ESF #14 actions related to that core capability. Though not listed in the table, all ESFs support the core capabilities of Planning and Operational Coordination.

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

Core Capabilities	ESF #14- Long-term Recovery
Planning	<ul style="list-style-type: none"> • Coordinates developments of the State’s Public Assistance and Hazard Mitigation plans. • Coordinates development of ESF #14. • Collaborates with key governmental officials at the state, county, and local level, and critical public sector partners. • Conducts a systematic process, engaging the whole community as appropriate, in the development of executable strategic, operational, and/or community-based approaches to meet defined objectives.
Infrastructure Systems	<ul style="list-style-type: none"> • Assists local governments impacted by a disaster in rebuilding and/or repair efforts. • Assists local governments through Public Assistance and Mitigation grants to ensure accurate disaster funding is available, and that all state and federal guidelines are followed. • Implements housing solutions that effectively support the needs of the whole community and contribute to its sustainability and resilience.
Economic Recovery	<ul style="list-style-type: none"> • Gathers information from state and federal agencies and impacted local governments to assess the scope and magnitude of the social and economic impacts. • Works with private sector to help coordinate business recovery and development in impacted areas. • Identify statutory, regulatory and policy issues that contribute to gaps, inconsistencies and unmet needs in economic recovery. • Develops solutions to address preparedness, mitigation and resilience issues before a disaster strikes and that will facilitate the return of economic and business activities (including agricultural) to a normal state.
Health and Social Services	<ul style="list-style-type: none"> • Coordinates through Mississippi Department of Human Services (MDHS), all requests for emergency food stamp assistance or other social services. • Assists through MDHS, volunteer organizations, and Mississippi Department of Health (MSDH) with long-term housing, feeding requirements, and emergency services. • Coordinates through Mississippi Department of Employment Security, unemployment grant programs for affected communities. • Provides a system for victims to received prescribed medications while displaced. • Works with regional Mental Health Agencies to provide Mental Health care to displaced disaster victims. • Provides up-to-date health and safety for survivors and those serving them.

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

Housing	<ul style="list-style-type: none">• Works with federal agencies and MS Development Authority (MDA) to develop long-term housing needs and assistance.• Assists local governments and other ESF #14 stakeholders in developing long-term housing plans for impacted communities.• Provides access to SBA for victims to seek loans to repair damaged homes.• Makes available federal government monies for minor repairs to homes (1500.00 maximum).• Collaborates with local authorities in public education to ensure children of disaster victims may continue to attend school while displaced.
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Policies

- ESF #14 recognizes the primacy of affected county and municipal governments and the private sector in defining and addressing risk reduction and long-term community recovery priorities.
- ESF #14 coordinator(s) will work with local governments in planning for the future of the affected communities, identifying resources needed during rebuilding, and economic and social implications which may play a role in a community’s rebuilding efforts.
- State agencies continue to provide recovery assistance under independent authorities to local governments in planning for the future of the affected communities, identifying resources needed during rebuilding, and economic and social implications which may play a role in a community’s rebuilding efforts.
- State support is tailored based on the type, extent, and duration of the event and long-term recovery period, and on the availability of state resources.
- Long-term community recovery and mitigation efforts focus on permanent restoration of infrastructure, housing, educational entities, and local businesses with attention to mitigation of future similar impacts when feasible.

Concept of Operations

General

ESF #14 provides the coordination mechanisms for state government to:

- Assess the social and economic impacts in the affected communities and coordinate federal, state and local efforts to address long-term community recovery issues.
- Work with local governments, private-sector businesses/organizations to develop a comprehensive long-term community recovery plan while helping ensure coordination of resources and identifying gaps in resource availability.
- Avoid duplication of assistance, coordinate application processes, and identify and coordinate resolution of policy and program issues that could impede recovery.

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

- Determine/identify responsibilities for recovery activities, maintain continuity in program delivery among state agencies, and ensure follow-through of recovery and hazard mitigation efforts.

Organization

- The ESF #14 coordinator and primary agencies meet to determine the need to activate ESF #14 elements when the incident requires long-term community recovery assistance.
- The ESF #14 coordinator and primary agencies meet to determine the need to activate ESF #14 elements when the Incident of State Significance is likely to require federal long-term community recovery assistance.
- ESF #14 representatives will hold and participate in coordination meetings of all stakeholders. Agency representatives may be assigned to serve on committees formed due to ESF #14 meetings and as goals are outlined during the recovery process.

Actions

- Gathers information from state and federal agencies and impacted local governments to assess the scope and magnitude of the social and economic impacts.
- Holds meetings with all stakeholders to develop specific goals of the community, along with an action plan on how to achieve each goal, to include taking full advantage of all mitigation and recovery resources available.
- Facilitates sharing of ideas and information among specific agencies and officials and encourages participation to help resolve issues that hinder a community's recovery efforts.
- Coordinates appropriate state and/or federal programs for local officials and community residents to help speed individual families' recovery efforts.

Responsibilities

Office of the Governor-Coordinator

- Convenes meetings to implement and give guidance to ESF #14 activities.
- Ensures appropriate participation from all agencies.

Mississippi Emergency Management Agency–Coordinator/Primary Agency

- Coordinates development of the state's Public Assistance and Hazard Mitigation plans and ensures those plans are integrated with goals and achievable deadlines of the long-term recovery plan.
- Coordinates drafting and publication of ESF #14 plan.
- Facilitates recovery decisions through stakeholders.
- Assists local governments through the Public Assistance and Mitigation grant processes to ensure fast and accurate disaster funding is available and that all state and federal guidelines are followed.

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

- Work with federal agencies and MS Development Authority (MDA) to develop long-term housing needs and assistance.

Mississippi Development Authority–Coordinator/Primary Agency

- Works with private sector to help coordinate business recovery and development in impacted areas.
- Assists local governments and other ESF #14 stakeholders in developing long-term housing plans for impacted communities.

Mississippi Department of Education–Primary Agency

- Assists local school districts that are impacted by a disaster in rebuilding and/or repair efforts.

Mississippi Insurance Department–Primary Agency

- Provides personnel to assist disaster survivors who need assistance processing and/or filing insurance claims.
- Investigates complaints against insurance companies doing business in the state and following a disaster.
- Assists with the administration of insurance programs following a disaster.

Support Agencies, Other Non-Governmental/Private Sector Partners and Organizations

Agency	Functions
Volunteer Mississippi	<ul style="list-style-type: none"> • Coordinates volunteer activities in disaster areas. • Ensures volunteer groups and volunteer recovery committee’s work in agreement with local communities’ long-term recovery plans.
Mississippi Volunteer Organizations Active in Disaster	<ul style="list-style-type: none"> • Ensures volunteer groups and volunteer recovery committee’s work in agreement with local communities’ long-term recovery plans.
Mississippi Department of Human Services	<ul style="list-style-type: none"> • Coordinates all requests for emergency food stamp assistance or other services as identified or deemed appropriate. • Assists with long-term housing, feeding requirements, and emergency services during recovery.
Mississippi Department of Employment Security	<ul style="list-style-type: none"> • Coordinates the disaster unemployment grant programs for affected communities. • Assists disaster survivors with finding employment when necessary.
Office of the Attorney General	<ul style="list-style-type: none"> • Facilitates all legal needs on behalf of the state to include liability issues, tort claims and any other needs. • All other legal resources in support of long-term recovery.
Mississippi Chamber of Commerce	<ul style="list-style-type: none"> • Works with businesses and organizations to assist in securing funding as part of rebuilding and long-term recovery efforts.

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

Mississippi Bankers Association	<ul style="list-style-type: none">Assists local government and industries with funding as part of long-term rebuilding and growth.
Mississippi Association of Manufactured Homes	<ul style="list-style-type: none">Assists with long-term recovery housing needs dictated by population of displaced persons in the affected areas.
Mississippi Association of Manufacturers	<ul style="list-style-type: none">Works with businesses and manufacturers interested in relocating and/or building in affected areas.
Mississippi Housing Authority	<ul style="list-style-type: none">Assists long-term recovery efforts in locating or helping in the facilitation of suitable dwellings for persons displaced from their homes.

ESF # 14 Review and Maintenance

As a minimum, the designated coordinating agency will conduct an annual review of this annex with all support agencies. Additional reviews may be conducted if experience with an incident or regulatory change indicates a need. Recommendations for change will be submitted to MEMA through the ESF Coordinator for further approval, distribution and publication.